

## Agenda for a meeting of the Corporate Parenting Panel to be held on Wednesday, 19 July 2017 at 4.30 pm in Committee Room 3 - City Hall, Bradford

### Members of the Committee – Councillors

CONSERVATIVE	LABOUR	LIBERAL DEMOCRAT AND INDEPENDENT
D Smith	Thirkill Engel Tait	N Pollard

### Alternates:

CONSERVATIVE	LABOUR	LIBERAL DEMOCRAT AND INDEPENDENT
M Pollard	Nazir Shaheen Shafiq	R Sunderland

### Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

### From:

Parveen Akhtar  
City Solicitor  
Agenda Contact: Sheila Farnhill  
Phone: 01274 432268  
E-Mail: sheila.farnhill@bradford.gov.uk

### To:



## **A. PROCEDURAL ITEMS**

### **1. ALTERNATE MEMBERS (Standing Order 34)**

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

(Sheila Farnhill – 01274 432268)

### **2. DISCLOSURES OF INTEREST**

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) Officers must disclose interests in accordance with Council Standing Order 44.*

(Sheila Farnhill – 01274 432268)



### **3. MINUTES**

#### **Recommended –**

**That the minutes of the meeting held on 27 April 2017 be signed as a correct record (previously circulated).**

(Sheila Farnhill – 01274 432268)

### **4. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Sheila Farnhill - 01274 432268)

## **B. BUSINESS ITEMS**

### **5. APPOINTMENT OF CO-OPTED MEMBERS**

The Committee will be asked to consider the appointment of Non-Voting Co-opted Members for the 2017-18 municipal year and to make a recommendation to the Regulatory and Appeals Committee.

#### **Recommended –**

**That it be recommended to the Regulatory and Appeals Committee that the appointment of non-voting co-opted members to the Panel, for the remainder of the 2017/2018 municipal year, be confirmed as set out below:-**

- **Inspector Kevin Taylor - West Yorkshire Police**
- **Ali Jan Haider – Bradford District Clinical Commissioning Group**
- **Yasmin Umarji - Bradford Education**



- **The Chair of the Children in Care Council**

(Sheila Farnhill - 01274 432268)

**6. B POSITIVE PATHWAYS (INNOVATION FUND) –  
PROGRESS REPORT**

The Deputy Director (Children's Social Care) will present a report (**Document "A"**) which updates the Panel in respect of the programme resulting from the award of £3.2 million from the Department of Education Innovation Fund in January 2017 which, further to consultation with the Children in Care Council, has now been named 'B Positive Pathways'.

The report explains that the programme has three aims:

- (i) To reduce the number of children in care through stronger edge of care work.
- (ii) To improve the Authority's ability to provide high levels of care within its residential homes through embedding a therapeutic 'PACE' (Playfulness, Acceptance, Curiosity, Empathy) approach.
- (iii) To set up two 'Mockingbird' hubs to improve support to foster carers working with children with more complex needs.

**Recommended –**

**That Document "A" and the creation of the B Positive Pathways Programme be noted.**

(Jim Hopkinson – 01274 432904)

**7. LOOKED AFTER CHILDREN AND OFFENDING**

A report will be submitted by the Deputy Director (Children's Social Care) which summarises the activities undertaken, to date, in the current year to try to ensure that looked after young people are not unnecessarily criminalised whilst living in residential or foster care (**Document "B"**).

**Recommended –**

**That Document "B" be noted.**

(Charlie Jones – 01274 436063)



**8. WORK PLAN 2017/18**

The Panel's Work Plan for 2017/18 is submitted for Member's consideration (**Document "C"**).

(Jim Hopkinson – 01274 432904)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER



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## **Report of the Deputy Director (Children's Social Care) to the meeting of the Corporate Parenting Panel to be held on 19<sup>th</sup> July 2017**

# A

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**Subject: B Positive Pathways – Bradford DfE Innovation Grant**

### **Summary statement:**

In January 2017 Bradford was awarded £3.2 million over 2 years from the DfE innovation fund. There are 3 elements to the award.

- 1) Reducing the number of children in care through stronger edge of care work.
- 2) Improving our ability to provide high levels of care within our residential homes through embedding a therapeutic “PACE” approach.
- 3) Setting up two “mockingbird” hubs to improve support to foster carers working with children with more complex needs.
- 4) After consultation with the Children in Care council, the programme was named B Positive Pathways

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Jim Hopkinson  
Deputy Director  
(Children's Social Care)

Report Contact: Jim Hopkinson  
Phone: (01274) 432904  
E-mail: [jim.hopkinson@bradford.gov.uk](mailto:jim.hopkinson@bradford.gov.uk)

### **Portfolio:**

**Children's Services**

### **Overview & Scrutiny Area:**

**Children's Services**

## 1 SUMMARY

- 1.1 In January 2017, Bradford was awarded £3.2 million over 2 years from the DfE innovation fund. There are 3 elements to the award. Reducing the number of children in care through stronger edge of care work. Improving our ability to provide high levels of care within our residential homes through embedding a therapeutic “PACE” approach. Setting up two “Mockingbird” hubs to provide support to foster carers working with children with more complex needs. After consultation with the Children in Care Council, the programme was named **B Positive Pathways**.

## 2. BACKGROUND

- 2.1 B Positive Pathways Programme (BPP) is a £3.2m innovation funded project that scales the successful North Yorkshire ‘No Wrong Door’ innovation project to Bradford. No Wrong Door is a different approach to working with adolescents to prevent them entering the care system and to improve their long term outcomes. The model centres on a hub home with wrap around multi agency professionals working together. No Wrong Door has won several awards and has made a significant saving to the public purse in the approach that has been taken. A number of Local Authorities are looking to replicate this approach.
- 2.2 BPP is fully funded in the first two years and by year three we will be aiming to show the significant savings that have been made to ensure that the programme is supported financially for years three and four. There will be a full academic review of the programme to show impact.
- 2.3 BPP has three key elements;
- 1) Hub Home & Specialist Children’s Homes,
  - 2) Mockingbird Fostering Model
  - 3) Pace Model of Care

## 3. REPORT ISSUES

### 3.1 B Positive Pathway Hub Home & Specialist Children’s Homes

- 3.2 The BPP service will be based out of a LA children home and will follow both a respite and outreach model. The team will consist of residential staff and outreach workers, supported by dedicated Police Officers, Life coaches (psychologists), Speech & Language therapist and occupational therapists, close links with the Virtual School and Youth Service.
- 3.3 The BPP service will work at the edge of care and respond proactively and innovatively to cases that at the moment quickly escalate to full time care. We envisage that there will be a significant caseload of families and young people accessing this service. We will expect outreach workers to support young people and families in their own homes responding at the time of crisis and to call on the wrap around support to enable families to work through their issues without statutory intervention. The outreach service will be offered 24/7.



- 3.4 Adverts are currently placed externally for all the posts within the BPP programme and for the health posts. The Police Officers have already been recruited.
- 3.5 There will be three specialist homes in Bradford (Newholme, Hollybank Road and Meadowlea) these homes will have a greater level of staffing, will have a reduced number of residents and will call on the specialist roles within the BPP hub. The aim is to return children from external homes to live in this provision and create resilient long term placements.
- 3.6 We will explore recruiting foster carers on casual contracts to work as part of the residential teams. If successful relationships are built there will be the possibility that young people can be fostered from the homes.
- 3.7 We are about to take on the lease of Hollybank Road from Catholic Care where one of the homes will be sited.

### **3.8 Mockingbird Fostering**

- 3.9 Mockingbird is a fostering model first used in America. It uses the concept of a hub carer being at the centre of a constellation of foster families. The hub carer becomes the 'grandparent' figure and provides regular sleep overs to the young people in the constellation and arranges a regular get together of the whole constellation. The hub carer is supported by a liaison worker. A constellation is made up of between 6 – 8 foster families.
- 3.10 The model has been embedded in a number of Local Authorities as part of the first tranche of innovation and has resulted in greater placement stability and outcomes for the young people.
- 3.11 We are currently at the second stage of a six stage process to implement Mockingbird and being supported by the Fostering Network.
- 3.12 We will look to develop two Mockingbird constellations in Bradford and Keighley and will support these arrangements further by linking them to the BPP hub home.

### **3.13 Model of Care**

- 3.14 As a result of an external review of our residential provision in 2015, we developed a model for Looked After children in Bradford:
- 3.15 We aim for the basis of this model PACE to be our approach to working with children who have suffered early trauma and attachment in all placements.
- Attachment (PACE – playfulness, acceptance, curiosity, empathy)
  - Resilience
  - Team Teach
  - Outcome Star
  - Signs of Safety
  - Building life skills for independence

- 3.16 A Workforce Development Plan has been implemented to embed the approaches above within the staff teams. This will provide staff with the skills to fully support children and young people.
- 3.17 Training in the elements of the model is on-going. Most Residential staff have completed Signs of Safety training, PACE training, Outcome Star training and Developing Resilience in Children training. Those who have not, will do so in the near future.
- 3.18 All of the homes have PACE Champions and Signs of Safety Practice Leads. Additionally, some staff have had the opportunity to train in Dyadic Developmental Psychotherapy – level 1 and level 2 – the therapy that incorporates PACE. Approximately 16 of these staff have done ‘training for trainers’ and are training all staff over 6 sessions in Foundations for Attachment, a more in depth attachment based programme informed by PACE.

#### **4. CONTRIBUTION TO STRATEGIC PRIORITIES**

Evidence suggests that teenagers that enter carer often experience poor outcomes, including disruptions in contact with families and disruptions in education. In addition risks of missing, offending, substance misuse and exploitation can be increased. Children who enter care as teenagers are disproportionately likely to be placed in residential care (as opposed to family settings), including out of authority placements. As well as being exceptionally expensive, out of authority placements can further disrupt family ties and educational outcomes. The DfE innovation Funded B Positive Pathways programme has the potential to contribute to our strategic priorities associated with Better health – Better Lives as well as Great Start – Good Schools by safely, and appropriately, reducing the number of children in care as well as reducing expenditure on high cost residential placements.

#### **5. RECOMMENDATIONS**

That the Corporate Parenting Panel notes the content of this report and the creation of B Positive Pathways

#### **6. BACKGROUND DOCUMENTS**

None.

#### **7. NOT FOR PUBLICATION DOCUMENTS**

None.

#### **8. APPENDICES**

None.



## **Report of the Deputy Director (Children's Social Care) to the meeting of the Corporate Parenting Panel to be held on 19<sup>th</sup> July 2017**

# B

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**Subject: LAC and Offending**

### **Summary statement:**

The report summarises the activities undertaken to date in 2017 to ensure that young people who are Looked After (LAC) are not unnecessarily criminalised when living in residential or foster care.

The report will provide data on re-offending by young people with LAC status who are involved with the Youth Offending Team (YOT).

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Jim Hopkinson  
Deputy Director  
(Children's Social Care)

Report Contact: Charlie Jones  
Phone: (01274) 436063  
E-mail: [charlie.jonese@bradford.gov.uk](mailto:charlie.jonese@bradford.gov.uk)

### **Portfolio:**

**Children's Services**

### **Overview & Scrutiny Area:**

**Children's Services**

## **1. BACKGROUND**

- 1.2 National data for young people in England and Wales who receive a custodial sentence indicates a disproportionate number were Looked After at the time of sentence. This cohort represents around 35% of young people in custody who have LAC status.
- 1.3 Despite a continuous decline in the numbers of young people receiving custodial sentences over the last 6 years, both locally and nationally, Looked After young people remain over represented in the custodial settings.
- 1.4 The overwhelming majority of LAC young people in custody were in residential accommodation at the time of offending and sentencing.
- 1.5 Serious concerns have been raised over this period by a number of bodies including the Magistrates Association and young people, that low level, minor but unacceptable behaviour was being criminalised when the same behaviour in a family setting would be addressed without resorting to formal Police action.

## **2. LOCAL RESPONSE**

- 2.1 The protocol between West Yorkshire Police (Bradford), Children's Social Care and the Youth Offending Team is being reviewed and will be updated shortly. The protocol sets out an overarching response to incidents in residential accommodation that may result in Police action. The key principle in the protocol is that where possible, as an alternative to formal police involvement, all those working with the young person will consider other ways of addressing such behaviour such as the use of permitted sanctions, informal education and increasingly, a restorative intervention.
- 2.2 This approach sits comfortably with the model of care being adopted across all the Local Authority residential homes. Essentially the model focusses on the development of positive attachments between the young person and those undertaking a parenting, caring role with each individual young person. Creating improved positive emotional attachments enables challenging behaviour problems to find easier resolutions.
- 2.3 Supporting these developments is the Safer Homes Police Officer plus 2 new officers recently recruited. The officers link directly with and support each residential unit. They provide support and guidance to both young people and staff. They will be trained in the model of care and are able to instigate restorative interventions.
- 2.4 The overall aims of these developments is to prevent offending and anti social behaviour and reduce the number of episodes young people go missing. The development of positive relationships between the link Police officers and the young people is a key element on achieving these aims.

2.5 Within the local protocol there is reference to the Crown Prosecution Service (CPS) 10 point checklist. The CPS will allocate one of their specialists youth prosecutors to review the need for a prosecution. The guidance highlights that there is a strong potential for the Police to be called to more incidents in a residential setting than to a domestic setting. The CPS will also expect to see an endorsement from a senior residential manager where the community home seeks a prosecution. The checklist is Appendix A below.

2.6 Case managers in the YOT will receive input around the PACE model of care to enable the interventions to support that approach. The YOT screens new cases using the YJB approved Speech Language and Communication tool and any significant issues shared with those involved with the young person.

### **3. OFFENDING**

3.1 Between 19 June 2016 and 18 June 2017 the YOT database shows 45 young people with LAC status received a formal intervention either a Youth Conditional Caution or Court Order. A further 11 young people were LAC at the start of an intervention but that status ended during the intervention. Overall the cohort represents 27.18% of the total number of interventions started in the period.

3.2 38 were male and 18 were female. Subsequently 19 young men and 6 young women received a further intervention during the period which represents 44.64% of the LAC cohort. This however does include those young people returned to Court for breaching the Order.

3.3 The latest re-offending rate for Bradford YOT is 36.6%

### **4. CONTRIBUTION TO STRATEGIC PRIORITIES**

4.1 This work contributes to providing a great start and better lives for all young people in Bradford.

4.2 Contributes in improving the outcomes for young people who are Looked After.

### **5. RECOMMENDATIONS**

That the Corporate Parenting Panel note the contents of this report.

### **6. APPENDICES**

APPENDIX 1 - The CPS 10 Point Action Plan

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## **APPENDIX A**

Crown Prosecution Service (CPS) 10 point check list for Offences in Children's homes  
Officers who deal with children from care homes are required to receive information in relation to the 10 questions below before any decision on charge will be made by CPS reviewing lawyers.

To be considered by social care staff

1. Disciplinary policy of the children's home
2. Why have the Police been involved and is it agreed in the policy? There should be an explanation from the home regarding their decision to involve the Police which should refer to the procedures and guidance on police involvement
3. Any informal action / disciplinary action already taken?
4. Any apology / reparation?
5. Victim's views?
6. Social workers views? The views of the key worker, social worker, counsellor or CAHMS worker on the effect of the criminal justice intervention on the youth, particularly where the youth suffers from an illness or disorder.
7. Care plan for looked after child? If the looked after child wishes it to be considered, information about the local authorities assessment of his / her needs and how the placement provided by the home is intended to address them. The local authority should be able to provide this information as it is an integral part of the care plan for the looked after child.
8. Recent behaviour / incidents re the looked after child? Information from the home about the recent behaviour of the youth, including similar incidents and any incidents in the youths life that could have affected their behaviour, any history between the youth and the victim, history of the incident and any action under the disciplinary policy of the home.
9. Information about the incident from the looked after child (interview or other)?
10. Aggravating and mitigating factors.

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## Corporate Parenting Panel – 2017/18

Conservative	Labour	Lib Dem
Cllr Dale Smith	Cllr Carol Thirkill (Chair)	Cllr Nicola Pollard
	Cllr Sinead Engel (Dep Chair)	
	Cllr Angela Tait	
Alternates	Alternates	Alternates
Cllr Mike Pollard	Cllr Sarfraz Nazir	Cllr Rachel Sunderland
	Cllr Fozia Shaheen	
	Cllr Mohammed Shafiq	

Non-voting Co-opted Members	
Inspector Kevin Taylor	West Yorkshire Police, Partnerships
Yasmin Umarji	Senior Primary Partnership Manager, Education
Ali Jan Haider	Director of Strategy, Bradford District Clinical Commissioning Group
The Chair of the Children in Care Council	

Corporate Parenting Panel Date/Venue	Report/Author	Deadline for Reports to Secretariat
<b>19<sup>th</sup> July 2017</b> 4.30 pm – 6.00 pm Venue : Committee Room 3	<ul style="list-style-type: none"> <li>▪ <b>Appointment of Co-opted Members</b></li> <li>▪ <b>B Positive Pathways (Innovation Fund) – Progress Report</b> – to include information on the different Residential Homes including their specialisms and the recent changes to this provision – <u>David Byrom/Liz Perry</u></li> <li>▪ <b>LAC &amp; Offending</b> – (information report to include information on Police callouts relating to children in residential homes and foster care and concern expressed by young people that the Police are called for incidents where they feel that birth families would not do so, also to include an invite to the Safer Homes Police Officer) – <u>Charlie Jones</u></li> </ul>	12 Noon – 4 <sup>th</sup> July 2017
<b>13th September 2017</b> 4.30 pm – 6.00 pm Venue : Committee Room 1	<ul style="list-style-type: none"> <li>▪ <b>CICC</b> – (information report so that Members can understand its role, the Officer support provided to the young people involved with the CICC and the aims and outcomes for the young people involved) – <u>Brigitte Davidson/Mick Nolan/Emma Collingwood</u></li> <li>▪ <b>Complaints – Annual Report</b> – to include more detail on the substance of complaints (Whilst bearing in mind that all the information will be published and the meeting is open to the public and press), the learning points and how these have been disseminated and the number of exit interviews – <u>Irina Arcas</u></li> <li>▪ <b>Improving Support for Young People in Care/Care Leavers Future Leaders report</b> – Progress on implementation of recommendations – <u>Emma Collingwood</u></li> <li>▪ <b>Outcomes for Looked After Children as at 31.3.17</b> – updated information for Members – <u>Di Drury, Vanita Ladd</u></li> </ul>	12 Noon – 30 <sup>th</sup> August 2017
<b>8<sup>th</sup> November 2017</b> 4.30 pm – 6.00 pm Venue : Committee Room 1	<ul style="list-style-type: none"> <li>▪ <b>Regionalisation of Adoption Service</b> – Progress report – <u>David Byron/Mary Brudenell</u></li> <li>▪ <b>Unaccompanied Asylum Seeking Children in Bradford</b> – (Update on current position perhaps including input from the young people involved) – <u>Emma Collingwood</u></li> <li>▪ <b>Virtual School Annual Report</b> – <u>Ken Poucher</u></li> </ul>	12 Noon – 25 <sup>th</sup> October 2017

<p><b>10<sup>th</sup> January 2018</b></p> <p>4.30 pm – 6.00 pm</p> <p>■ Venue : Committee Room 1  <b>CICC</b> – (information report so that Members can understand its role, the Officer support provided to the young people involved with the CICC and the aims and outcomes for the young people involved) – <u>Brigitte Davidson/Mick Nolan/Emma Collingwood</u></p>	<p>■ <b>IRO Service</b> – Annual Report – <u>Imran Cheema</u></p> <p>■ <b>Regulation 44 Visits</b> – Update – <u>Suzanne Lythgow</u></p>	<p>12 Noon – 20<sup>th</sup> December 2017</p>
<p><b>7<sup>th</sup> March 2018</b></p> <p>4.30 pm – 6.00 pm</p> <p>Venue : Committee Room 1</p>	<p>■ <b>Leaving Care Service</b> – accommodation provision, preparation for independence (including pathways to employment and whether there is a safety net for young people who need guidance later on or who are having difficulties) Council Tax. – <u>David Byrom/Emma Collingwood</u></p>	<p>12 Noon – 21<sup>st</sup> February 2018</p>
<p><b>25<sup>th</sup> April 2018</b></p> <p>4.30 pm – 6.00 pm</p> <p>Venue : Committee Room 4</p>	<p>■ <b>Education Outcomes for LAC</b> – Update following stats release - <u>Ken Poucher</u></p> <p>■ <b>Emotional &amp; Mental Wellbeing of LAC</b> – update – <u>Kelly Barker</u></p>	<p>12 Noon – 11<sup>th</sup> April 2018</p>
<p><b>Items for Inclusion on the Panel's Work Plan for 2018/19 in due course</b></p>		